

Town of Quincy ATV-UTV Proposal

PREPARED FOR: QUINCY TOWN BOARD

By: Rustic Ridge Riders, Inc. ATV/UTV Committee

Dennis Kulwicki | President Rustic Ridge Riders, Inc. 1-414-688-5053 Mary Firari | Committee Chairman 1-920-296-3312 Linda Yurkonis | Committee Jim Sheppard | Committee Steve McIntosh | Committee Susan McIntosh | Committee

D. KULWICKI

Overview

This report is a fact-finding document to get all the real facts and questions answered for getting an 'ordinance' approved in the Town of Quincy allowing a legalized route to all businesses with a pass-through route in the town. This would enhance and expand our town into the world of OHV (Off Highway Vehicle) or in other words ATV/UTV's. This has been an issue in the past but was rejected due to the wrong approach and strategy to get an ATV/UTV 'ordinance' passed. We don't believe that all the facts and questions were reviewed, researched and answered.

Today the OHV ATV/UTV power sport activity is the fastest growing sport in the state of Wisconsin. Many of our town residents, and a number of our club members, are getting involved in the sport of ATV/UTV by riding and purchasing these PowerSport vehicles. The time to get involved and make the move is now.

Allowing the use of ATV/UTV's in Quincy for recreation, work, and transportation, this project and committee were formed to do all the fact finding and get the real scoop on all issues and items pertaining to the impact, legality, liability, and costs.

Within this project, we plan on actually writing and presenting an 'ordinance' to the town board for ATV/UTV's. The scope of this project is to do things smartly, orderly, and responsibly.

Project Input/Findings

- State of Wisconsin It is legal to ride ATV/UTV's in the United States of America along with the state of Wisconsin. The state statutes for ATV/UTV's is 23.33 under conservation, pages (40-51). The entire statute is on the state website at www.wisconsin.gov
- 2. Adams County Adams County has over 40 miles of public ATV trails in Strongs Prairie, through Monroe, up to the town of Rome, that open May 19th to November 1st. Dyracuse Off-Road Park has over 12 miles of private ATV trails. It's open early April to the last weekend in October. At Petenwell County Park an additional 34 acres is being developed as an ATV/UTV camping area with additional ATV trail access.
- 3. **Wisconsin Department of Natural Resources** Promotes and Supports ATV/UTV'ing in the State of Wisconsin. And is always looking to enhance & expand the use of State Lands for all types of outdoor activities.
- 4. Rustic Ridge Riders, Inc. The Rustic Ridge Riders, Inc. Snowmobile Club has thrived and grown in the town since 1989 and belongs to the AWSC (Association Wisconsin Snowmobile Clubs) and the Adams County Snowmobile Association. In March of this year has become a member of the WATVA (Wisconsin ATV Association). The Ridge Riders are a viable and strong club with 93 memberships and

close to 180 members. And all are in support of riding ATV/UTV's responsibly in the town of Quincy.

- 5. **Insurance/Liability** see attachment 1 (Insurance certificates for Adams County, Town of Quincy, Rustic Ridge Riders, Inc.)
- 6. Road Route/Trail see attachment 2
- 7. Signing Actual highway legal road signs (yellow back round with black lettering) must be installed only by the unit of government that maintains the highway or road and paid for by the town. The ATV/UTV (green back round with white lettering) the all-terrain route signs would be installed by the ATV/UTV club and paid for by the Rustic Ridge Riders, Inc. The costs for signing will be determined after the road route/trail is finalized and approved by the town and county. The route/trail will not be open until all signing has been completed.
- 8. **Policing the Route** The Adam County Sheriff's Department would be responsible for patrolling and enforcing the law in conjunction with the Wisconsin State Patrol and the Wisconsin Department of Natural Resources. As needed mostly on weekends the Rustic Ridge Riders, Inc. would provide Trail Patrol Ambassadors for added safety. And would be responsible for cleanliness on the route.
- Already riding in Quincy Even though riding an ATV/UTV is illegal in the Town of Quincy it is pretty apparent that people are riding in the town on a daily basis, especially on weekends, and over the summer holidays.
- 10. Impact to community/supporting documentation see attachment 3
- 11. Proposed (Town of Quincy ATV/UTV Ordinance) see attachment 4

Recommendation

Administration – A town board member should be assigned and involved during the initial development and implementation of the ATV-UTV ordinance for guidance, input, direction, along with town authority. They would also act as a liaison between our committee, the town chairman, and the rest of the town board. (We don't think that the added workload and responsibility would be substantial).

Legal Counsel – Town Attorney on the committee

Highway Dept. - Department Head on the committee

Wisconsin DNR - Representative on the committee

Meetings - Meetings should be held at the Town of Quincy town hall.

Communication – Rustic Ridge Riders, Inc. (website, Facebook, E-mail, newsletter) Town of Quincy (bulletin board at town hall, town E-mail)

- Road Route The speed limit on CTY Z at Edgewood Ave. heading North should be changed to 40 mph until it hits the 25 mph zone. Speed limit on CTY F from 18th Ave. heading West to CTY Z should be changed to 40 mph. Currently CTY Z east all the way to HWY 13 has no posted speed in either direction. Permission from the town to mount ATV/UTV route signs on current sign posts. This would defray costs and limit the need for a lot of sign post installation. Hours of ATV/UTV operation in the Town of Quincy should be restricted. Sunday thru Thursday 8:00 am. to 10:00 pm. Friday and Saturday 8:00 am. to 11:00 pm.
- Procedure in place We need to put an approval procedure in place so we can update, enhance, change, add or remove a route legally and swiftly.
- ATV/UTV Ordinance The ultimate goal for the committee is to produce and finalize a town ordinance
- Timeline A 'vote' for the ordinance at the Quincy Town board meeting on Thursday, August 31, 2017

Conclusion

I believe we have pretty much covered everything that we thought would be pertinent to make a good sound decision with a 'YES' vote from the Town of Quincy board to move into the world of ATV/UTV's, while enhancing and expanding the town into the activity of outdoor year round power sports. With the addition of ATV-UTV's it would be a big boost to our current businesses and would promote more new business to our area. This new ordinance would be instrumental for promoting recreation, tourism, retirement, and new development in the Town of Quincy, thus raising revenue and income for all for mentioned areas. This document is for your review. Much of the logistics and final details will have to be hashed out before approval, implementation, roll out, and vote by the Town of Quincy Board of Directors. As a committee, we are all into making this happen. Along with the majority of citizens (taxpayers) in the Town of Quincy.

see attachment 1 (Insurance Certificates) see attachment 2 (Proposed Road Route) see attachment 3 (Impact to the community) see attachment 4 (Proposed Town of Quincy ATV/UTV Ordinance)

Rustic Ridge Riders, Inc. Snowmobile/ATV-UTV Club P. O. Box 381 Friendship, WI. 53934

PAGE 3

CERTIFICATE OF INSURANCE

ISSUE DATE: 12/6/2016

AEGIS CORPORATION 18550 W. CAPITOL DRIVE BROOKFIELD, WISCONSIN 53045 TEL:(800)236-6885 FAX:(262)781-7743 THIS CERTIFICATE IS ISSUED AS A MATTER OF INFORMATION ONLY AND CONFERS NO RIGHTS UPON THE CERTIFICATE HOLDER. THIS CERTIFICATE DOES NOT AMEND, EXTEND OR ALTER THE COVERAGE AFFORDED. BY THE POLICIES BELOW.

COMPANIES AFFORDING COVERAGE

INSURED: Adams County PO Box 102 Friendship, WI 53934

COMPANY LETTER A WISCONSIN COUNTY MUTUAL INSURANCE CORPORATION

COVERAGES THIS IS TO CERTIFY THAT THE POLICIES OF INSURANCE LISTED BELOW HAVE BEEN ISSUED TO THE INSURED NAMED ABOVE FOR THE POLICY PERIOD INDICATED, NOTWITHSTANDING ANY REQUIREMENT, TERM OR CONDITION OF ANY CONTRACT OF OTHER DOCUMENT WITH RESPECT TO WHICH THIS CERTIFICATE MAY BE ISSUED OR MAY PERTAIN, THE INSURANCE AFFORDED BY THE POLICIES DESCRIBED HEREIN IS SUBJECT TO ALL THE TERMS, EXCLUSIONS AND CONDITIONS OF SUCH POLICIES, LIMITS SHOWN MAY HAVE BEEN REDUCED BY PAID CLAIMS.

CO. LTR	TYPE OF INSURANCE	POLICY NUMBER	EFFECTIVE DATE	EXPIRATION DATE	LIMITS
A	LIABILITY GENERAL LIABILITY LAW ENFORCEMENT LIABILITY PUBLIC OFFICIALS E&O AUTOMOBILE LIABILITY ALL OWNED AUTOS HIRED & NON-OWNED AUTOS UNINSURED MOTORISTS	10117	1/1/2017	1/1/2018	EACH OCCURRENCE \$10,000,000

DESCRIPTION OF OPERATIONS/LOCATIONS/VEHICLES/SPECIAL ITEM

Re: Snowmobile & ATV license agreement with property owners.

CERTIFICATE HOLDER:

Local Municipalities of Adams County Attention: Parks Department P.O. Box 196 Friendship, WI 53934

authorized representative Kanan HypCANCELLATION SHOULD ANY OF THE ABOVE DESCRIBED POLICIES BE CANCELLED BEFORE THE EXPIRATION DATE THEREOF, THE ISSUING COMPANY WILL ENDEAVOR TO MAIL 10 DAYS WRITTEN NOTICE TO THE CERTIFICATE HOLDER NAMED TO THE LEFT, BUT FAILURE TO MAIL SUCH NOTICE SHALL IMPOSE NO OBLIGATION OR LIABILITY OF ANY KIND UPON THE COMPANY, ITS AGENTS OR REPRESENTATIVES.



CERTIFICATE OF LIABILITY INSURANCE

DATE (MM/DD/YYYY)

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THIS CERTIFICATE IS ISSUED AS A MATTER OF INFORMATION ONLY AND CONFERS NO RIGHTS UPON THE CERTIFICATE HOLDER. THIS CERTIFICATE DOES NOT AFFIRMATIVELY OR NEGATIVELY AMEND, EXTEND OR ALTER THE COVERAGE AFFORDED BY THE POLICIES BELOW. THIS CERTIFICATE OF INSURANCE DOES NOT CONSTITUTE A CONTRACT BETWEEN THE ISSUING INSURER(S), AUTHORIZED REPRESENTATIVE OR PRODUCER, AND THE CERTIFICATE HOLDER.											
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	Hometown Community In	sura	nce	Agency	PHONE (A/C, No, Ext): (608)339-6285 (A/C, No): (608)339-6729						
	PO Box 190			.gooy	E-MAIL ADDRESS: jeffreyschultz@maqs.net						
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WEST BEEND A MUTUAL INSUMANCE COMPANY* West Bend Mutual Insurance Company 1900 S. 18th Ave. | West Bend, WI 53095

Renewal

48474

Commercial General Liability Coverage Declarations

Custor	mer Numb	ber: 0111	041414
Policy	Number:	2064021	04

Named Insured and Address:

Rustic Ridge Riders, Inc

PO Box 381

Adams, WI 53910

Policy Period: 12/11/2016 to 12/11/2017 at 12:01 AM Standard Time at Your Mailing Address Shown Below

> Agency Name and Address: SCHWARTZ & SHEA INSURANCE AGY P O BOX 1550 JANESVILLE, WI 53547-1550 608-754-3336

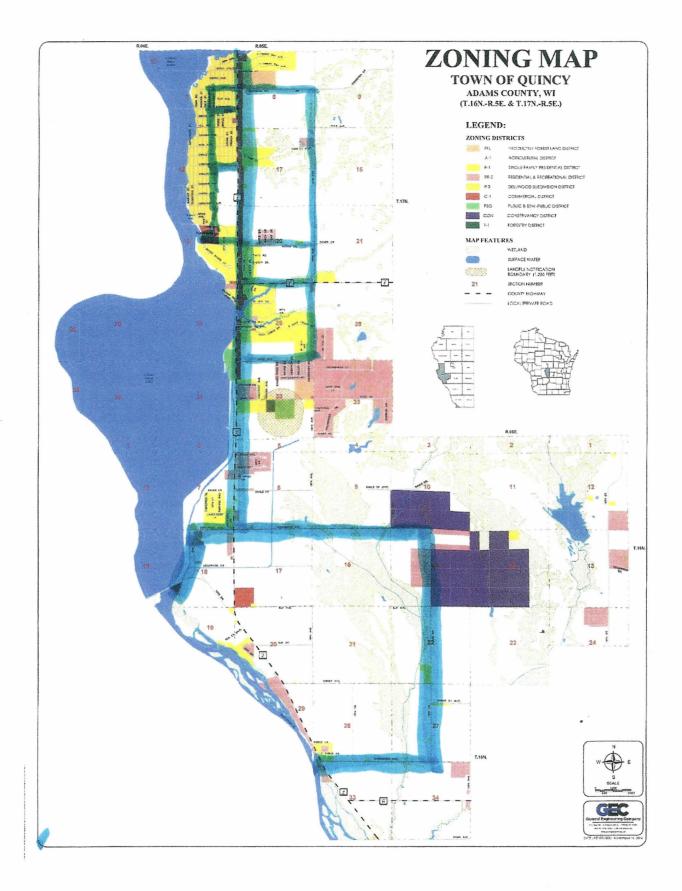
Insured is a(n) Club

Limits of Insurance

General Aggregate Limit (other than Products/Completed Operations)	\$1,000,000
Products/Completed Operations Aggregate Limit	\$1,000,000
Each Occurrence Limit	\$1,000,000
Personal and Advertising Injury Liability Limit	\$1,000,000
Damage to Premises Rented to You Limit	\$100,000
Medical Expense Limit, Any One Person	Excluded

See attached Forms Schedule for forms and endorsements applicable to this coverage.

10/27/2016 23:42:53



December 5th, 2016

Adams County Board of Supervisors 400 North Main Street Friendship, WI 53934

Re: ATV Trails on Adams County Highways

This is a letter of support for consideration of allowing ATV and UTV traffic on specific portions of Adams County Highways. Adams County's top industries are tourism and agriculture. Both industries have a portion of businesses and organizations that would benefit from access of new routes. Not only would this grow economic development, but it would boost tourism. One objective for 2017 is to promote a strategy which suggests ways of developing first time visitors into frequent visitors and second home owners into residents.

By increasing the county highways that are open to ATV/UTV riding; we have the potential to increase second home ownership. Adams County has a very high proportion of seasonal residents. In 2010 Adams County had 7,724 housing units that were used for seasonal, recreational, or occasional use, compared to 8,666 units of year-round occupied housing. Between 2000 and 2010, seasonal housing has increased from 39.9 percent of the total housing units to 44.3% of the total housing units. These opportunities will grow as the large Baby Boomer generation continues to retire. There are also opportunities to attract additional seasonal residents and the associated seasonal housing development.

Adams County Chamber of Commerce and Tourism fields over 5000 requests for trail maps and accommodations that are along the ATV routes. Majority of the time, tourists must stay and trailer their vehicles to different regions of the county where there are more trails and routes to ride. Local businesses would also prosper from more patrons being able to ride directly to their establishments. The proposed Petenwell County Park ATV expansion area would have more access and visibility to riders.

We feel that safe, well planned routes on County Highways that will serve as connectors between routes and trails will benefit our County without compromising safety of the riders, residents, or the motoring public.

We respectfully ask that you consider allowing specific sections of County Highways be open to ATV/UTV traffic.

Thank you for your time.

Sincerely,

Laura Hook Executive Director Adams County Chamber of Commerce and Tourism

RESOLUTION NO. <u>22-2017</u> RESOLUTION FOR PARTICIPATION IN SNOWMOBILE AND All-TERRAIN VEHICLE/UTILITY TERRAIN VEHICLE (ATV/UTV) AIDS PROGRAMS

1 **INTRODUCED BY:** Adams County Administration and Finance Committee 2 **INTENT & SYNOPSIS:** Development and Maintenance of grant funded All-3 4 Terrain Vehicle (ATV) and Utility Terrain Vehicle (UTV) trails, grant funded snowmobile trails, grant funded recreational trails and to participate in Motorized 5 6 Stewardship grants funding. 7 8 FISCAL NOTE: Approximately \$69,395 grant revenue that will be disbursed to 9 the various ATV/UTV/Snowmobile clubs 10 11 WHEREAS: Adams County has been awarded the annual grants for developing and maintaining All-Terrain Vehicle (ATV)/Utility Terrain Vehicle (UTV) trails, and 12 13 Snowmobile trails; and 14 15 WHEREAS, these grants are annually awarded by the DNR; and 16 WHEREAS, such grant periods cover July 1st through June 30th and cross 17 18 County fiscal years; and 19 20 WHEREAS, The Department of Natural Resources requires that Adams County 21 designate a coordinator within its county government to work with local snowmobile or ATV/UTV clubs. 22 23 24 NOW THEREFORE, BE IT RESOLVED that the Adams County Board of Supervisors authorizes the Adams County Trails Coordinator/Park Manager and 25 26 the Parks Supervisor/Parks Manager to act on behalf of Adams County to (1) 27 submit an application(s) to the Department of Natural Resources for financial 28 assistance; (2) sign documents; and (3) take necessary action to undertake, 29 direct and complete the approved project; and 30 31 **BE IT FURTHER RESOLVED** that the Adams County Trails Coordinator/Park 32 Manager and the Parks Supervisor/Parks Manager are authorized to act on behalf 33 of Adams County, on grants previously approved, to (1) submit an application(s) 34 to the Department of Natural Resources for financial assistance; (2) sign 35 documents; and (3) take necessary action to undertake, direct and complete the approved project per project agreements; and 36 37 38 **BE IT FURTHER RESOLVED** that the Adams County Trails Coordinator/Park Manager and the Parks Supervisor/Parks Manager will comply with rules for the 39 40 programs; may perform force account work; will maintain the completed project 41 in an attractive, inviting and safe manner; will keep the facilities open to the 42 general public during reasonable hours consistent with the type of facility; and 43 will obtain approval from the Wisconsin Department of Natural Resources before any change is made in the use of the project site (if applicable); and 44 45

RESOLUTION NO. <u>22-2017</u> RESOLUTION FOR PARTICIPATION IN SNOWMOBILE AND AII-TERRAIN VEHICLE/UTILITY TERRAIN VEHICLE (ATV/UTV) AIDS PROGRAMS

- 46 **BE IT FURTHER RESOLVED** that Resolution 04-2016 be rescinded upon
- 47 adoption of this Resolution.
- 48

Recommended for adoption by the Administration and Finance Committee this
 7th day of April, 2017

51

54

/s/ John West, /s/ Robert Grabarski, /s/ Jack E. Allen, /s/ Deborah Parr, /s/ Pete
 Hickethier

- ADOPTED by the Adams County Board of Supervisors this 18th day of April,
 2017.
- 57

58 /s/ John West, County Board Chair /s/ Cindy Phillippi, County Clerk 59

60 Reviewed by Corporation Counsel

61 Reviewed by County Manager/Administrative Coordinator



May 31, 2017

Dear Quincy Town board,

This letter is in support of opening some ATV trails in the Township of Quincy. This is important to our area in several ways. First it help move the tourism dollars around the community. It give locals and out of town folks another reason to venture out into the community and spend money at various places. It also helps us to enjoy our leisure time in Adams County. It is especially good for area businesses.

There are townships already open to riders with very few problems. The ATV club is excellent with marking trails and keeping trails clean. I myself ride and enjoy the travel along the county roads during after work hours and some weekends.

Juneau County has most of their road open and we are always in competition with them for the tourism dollars.

I hope you can see this is the way of the future and open trails for people to enjoy the Adams Friendship area on an ATV. Thank you.

Sincerely, Bill Parr 700 S Main St, Adams, WI. 53910 608-474-0756 cell

Town of Quincy

Ordinance #8-17

All-Terrain Vehicles and Off Road Vehicle Operation

Ord. (1) State All-Terrain Vehicle Laws Adopted.

Ord. (2) Unauthorized Operation of Motor Vehicles on Public Property.

Ord. (1) State All-Terrain Vehicle Laws Adopted

(a) The provisions describing and defining regulations with respect to all-terrain vehicles in the following enumerated Subsections of Sec. 23.33, WI. Stats. and any future amendments or revisions, are hereby adopted by reference and made part of this Section as if fully forth herein. Any acts required to be performed by the Section or are prohibited by this Section.

23.33 (2)	Registration
23.33 (3)	Rules of operation (including Subsections (a) through (I).
23.33 (3g)	Use of headgear (including Subsections (a) through (d)
23.33 (4)	Operation on or near highway (including Subsections (a) through (e).
23.22 (4)(c)	Intoxicated operation of all-terrain vehicles.
23.33 (5)(a)(c)	Age Restrictions.
23.33 (6)	Equipment requirements (including Subsections (a) through (e).
23.33 (7)	Accidents (including Subsections (a) and (b).
23.33 (1)	Definitions (including Subsections (a) through (n)
23.33 (12)	Enforcement (including Subsections (a) through (g)
23.33 (13)	Penalties

Ord. (2) Unauthorized Operation of Motor Vehicles on Public Property

Purpose

 (1) The unauthorized off-road operation of Motor Vehicles has resulted in serious damage to public and private lands including damage or destruction of vegetation, animal livestock and improvement to the land; and

(2) The unauthorized off-road operation of Motor Vehicles has resulted in the permanent Scarring of land and an increase in both erosion and air pollution; and (3) The unauthorized off-road operation of Motor Vehicles has resulted in collisions and near collisions threatening the life and safety of the operations of such Vehicles as well as of other persons; and

(4) The unauthorized off-road operation of Motor Vehicles has resulted in a loss of the Privacy, quietude and serenity to which the owners and users of land are rightfully entitled.

(b) Unauthorized Off-road Operation Prohibited

(1) The unauthorized off-road operation of a Motor Vehicle is prohibited.

(2) Except or authorized maintenance Vehicles, Snowmobiles, or All-Terrain Vehicles Operating in authorized areas, it shall be unlawful to operate any minibike, go cart, all-terrain vehicle or any other motor-driven craft or vehicle principally manufactured for off-highway use on town roads, public lands, or private lands.

(c) Prohibited use of snowmobile trails

(1) Except as provided in Subsections (b) (2) above, no person shall operate any motor vehicles other than a snowmobile on a snowmobile trail.

Ord. (7)(3) Designated all-terrain routes

- (a) Purpose
- (1) To establish an all-terrain vehicle route and provide safe enjoyable all-terrain vehicle recreation consistent with public rights and interest.
- (b) Applicability, Enforcement, and Penalties.
- (1) The provisions of this Ordinance shall apply to the following roads, including roadways completely within the jurisdiction of the Town. The provisions of that Ordinance shall be enforced by the Adams County Sheriff's Dept. in accordance with the Wisconsin State Statutes.
- (C) Areas Designated:
- (1) CTY HWY Z Ash Ave. (bridge) South to Edgewood Ave.
- (2) CTY Hwy Z West on Dell Ave. to Blackhawk St.
- (3) CTY HWY Z East on Deerborn Dr. to 18th Ave.
- (4) Blackhawk St. South to Dover Dr.
- (5) 18th Ave. South to Dyke Ave.
- (6) Deerborn Ln. West to Blackhawk St.
- (7) Linehan Ave. West to Blackhawk St.
- (8) Dover Dr. East to 18th Ave.
- (9) CTY HWY F East to 18th Ave.
- (10) Dyke Ave. East to 18th Ave.

(11) Edgewood Ave. West to 19th Dr.

(13) 19th Dr. South West to Dam

(14) Edgewood Ave. East to 16th Ave.

(15) 16th Ave. South to Evergreen Ave.

(16) Evergreen Ave. West to CTY HWY Z. (trail ends)

- (d) Town Roads
- (1) All-terrain vehicles shall only ride on travel portion of all town roads.
- (e) Signing
- (1) The area shall be designated by an all-terrain vehicle route sign having a reflectorized white all-terrain vehicle symbol, bordered and message on a reflectorized green background with a minimum size of 24 inches by 18 inches with directional arrow, where appropriate, placed at the beginning of an all-terrain route and at such locations and intervals as necessary to enable the all-terrain vehicle operators to follow the route, and to notify motorists that they may encounter and ATV on the road.

Definitions

Motor Vehicle. Any vehicle which is self-propelled and shall include motorbikes, Go-carts, motorized three wheeled vehicles, all-terrain vehicle, mopeds, dune buggies, and tractors. Motor vehicle shall not mean an airplane, railroad train, boat, wheel chair or bicycle. A vehicle which would otherwise be defined as a motor vehicle under this section shall not be defined while:

- a) It is being operated solely for the purpose of construction or maintenance of an improvement to land or solely for access to construction or maintenance sites. Provided such operation is by persons having legitimate business on such land or sites.
- b) It is being operated by or at the direction of public employees or utility company employees as part of their employment duties.
- c) It is being operated by the holder of an easement or right of access on or over the land on which operation is occurring or the holder's employees or agents.

<u>Off-Road</u> Any location which is not a paved or maintained public road or alley. Or is not used or maintained by the owner or lessee of land as a driveway, parking lot or other way for motor vehicles or is a private trail for use only by the owner or his permittees for recreational or other vehicular use. Off-road shall not include creekbed, riverbed or lake, provided however, that this section shall not apply to snowmobiles or other vehicles being operated on the ice covering such creek bed, riverbed, or lake.

<u>Operation</u> The physical manipulation or activation of any of the controls of a motor vehicle necessary to put in motion.

<u>Road or Highway</u> All public ways and thoroughfares and bridges on the same. It includes the entire highway, right-of-way, not limited to the actual traveled portion, but also includes the shoulder, ditches and other areas adjacent thereto.

<u>Unauthorized</u> Without the express prior consent of the owner, lessee, manager, or other person authorized to give consent by the owner or lessee of land. Authorization shall not be implied from a failure to post private land.

This ordinance includes a means to travel from a residence within the limits of the Town of Quincy, Adams County, Wisconsin, for the shortest distance (on roadways within the jurisdiction of the Town of Quincy) that is necessary for a person to operate a ATV-UTV in order to reach an all-terrain route of travel that is closest to the residence.

This ordinance defines hours of ATV/UTV operation on designated Town of Quincy road routes & trails. as defined.

Sunday thru Thursday 8:00 am. to 10:00 pm.

Friday and Saturday 8:00 am. To 11:00 pm.

This ordinance will take effect only after the road signs have been posted. And the Ordinance has been published. Adopted at a Town of Quincy board meeting July 27, 2017

Chairman

Supervisor 1

Supervisor 2